



# DEVELOPING A COMMUNITY LAND USE PLAN

PART 2 OF 4: THE PROCESS OF LUP DEVELOPMENT AND  
IMPLEMENTATION

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**ATLANTIC LINKS TO LEARNING**  
TUESDAY NOVEMBER 13, 2018



# THE PROCESS OF LUP DEVELOPMENT AND IMPLEMENTATION

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## How do you develop a Land Use Plan?

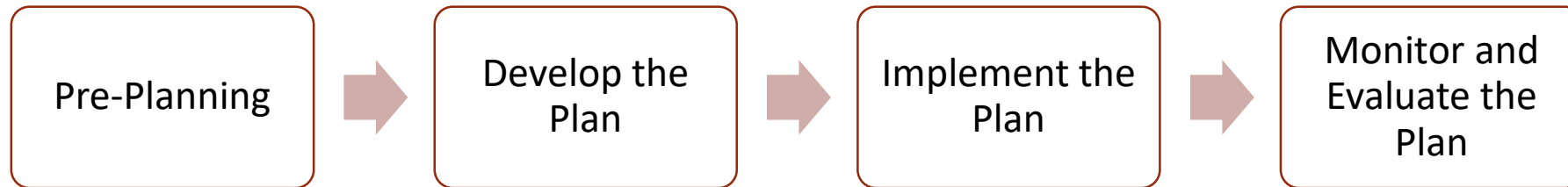
- Base it on long-range goals with multi-generational points of view
- Link it to other community initiatives such as:
  - Economic Development
  - Environmental Concerns
  - Infrastructure Improvements
  - Community Growth
  - Community Social and Cultural needs
- Make it transparent and easily understood
- Involve the membership at each step



# THE PROCESS OF LUP DEVELOPMENT AND IMPLEMENTATION

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## Sample Process for Developing a Land Use Plan:

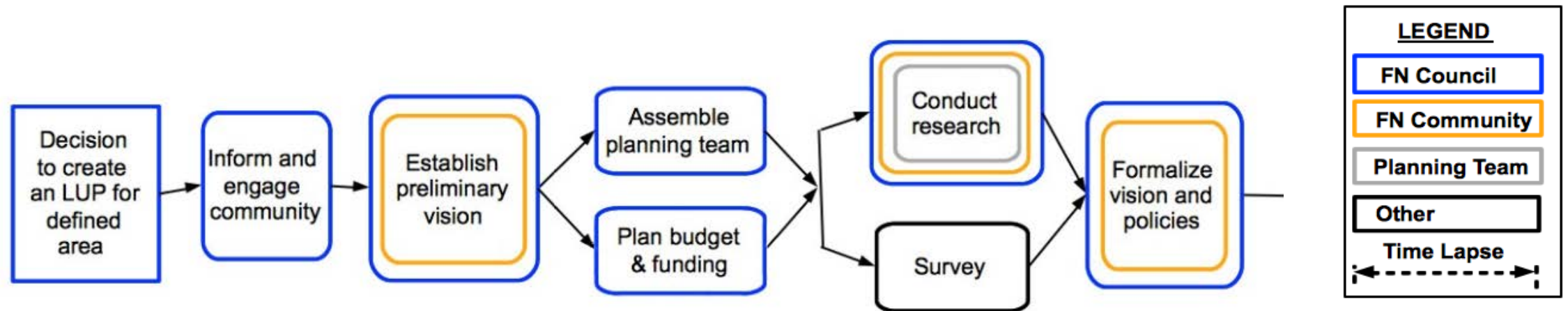


- Developing your community's land use plan may be a multi-year process



# THE PROCESS OF LUP DEVELOPMENT AND IMPLEMENTATION

## 1. PRE-PLANNING

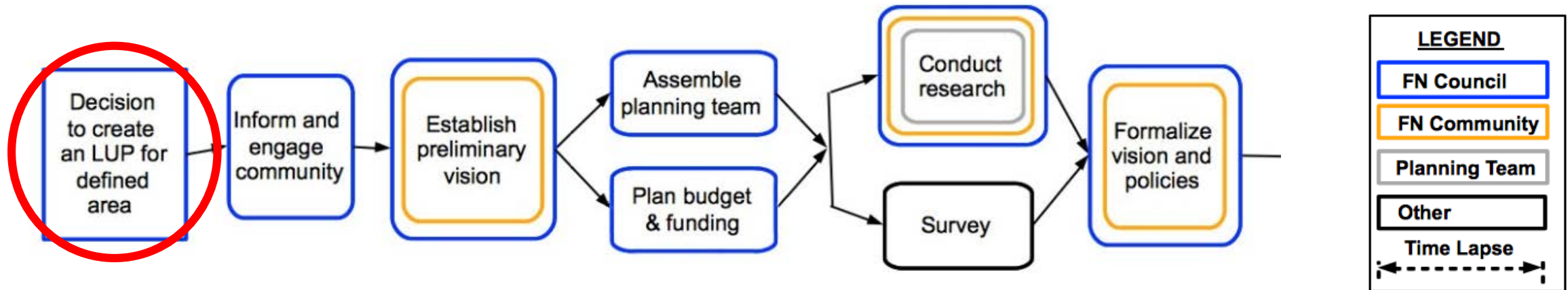


A LUP will describe a community's vision and policies on how lands and resources should be used to meet the immediate and long-term needs of the community. Engaging the members in a variety of ways will not only encourage support and acceptance, but will be a source of solid suggestions.



# THE PROCESS OF LUP DEVELOPMENT AND IMPLEMENTATION

## 1. PRE-PLANNING



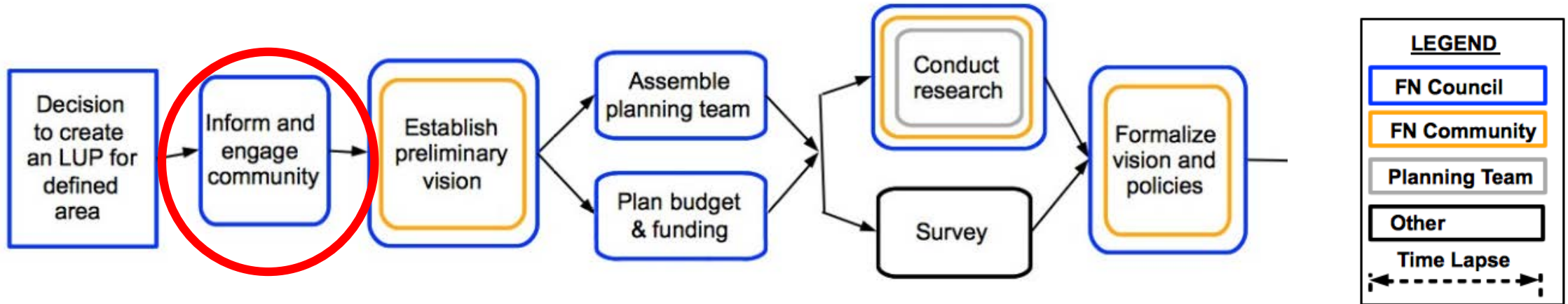
### Decision made...

- by Chief and Council
- on recommendation of Lands Manager
- on recommendation of EcDev or Env Mgmt
- because of planned change in land regime



# THE PROCESS OF LUP DEVELOPMENT AND IMPLEMENTATION

## 1. PRE-PLANNING



### Engage the members right at the outset by...

- letting members know they will be involved
- soliciting their input and their participation

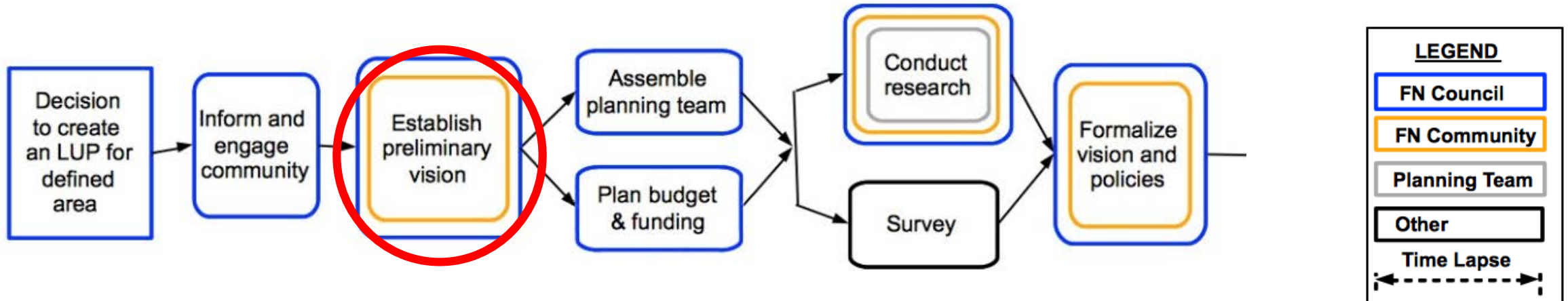
### Prepare an information brochure, including:

- Reasons for an LUP
- Benefits of having an LUP
- Limitations of current approach
- Notice of date time of community meeting



# THE PROCESS OF LUP DEVELOPMENT AND IMPLEMENTATION

## 1. PRE-PLANNING



### Chief and Council draft preliminary list of:

- Essential values and principles of the First Nation
- Goals to be aimed for in the plan
- Problems to be eliminated

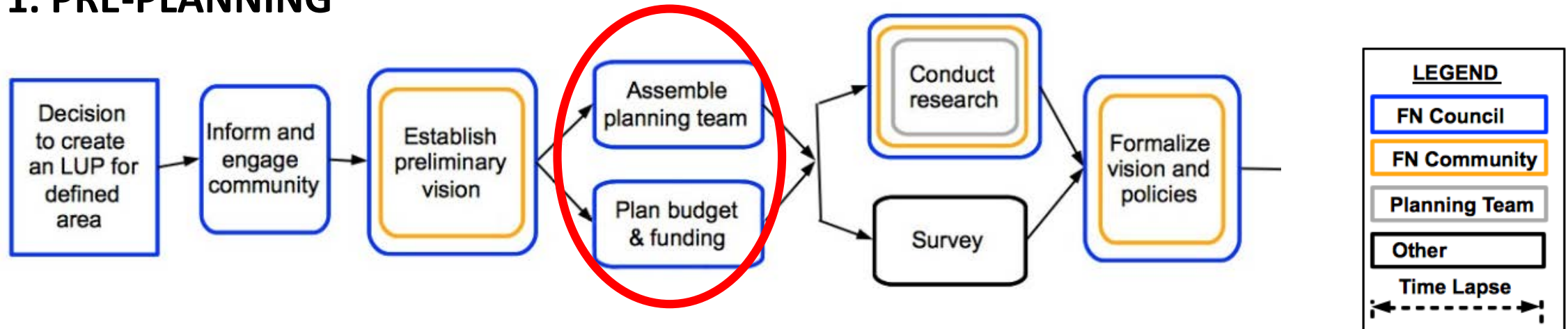
### Solicit information from:

- All departments in FN Administration
- Members of the community



# THE PROCESS OF LUP DEVELOPMENT AND IMPLEMENTATION

## 1. PRE-PLANNING



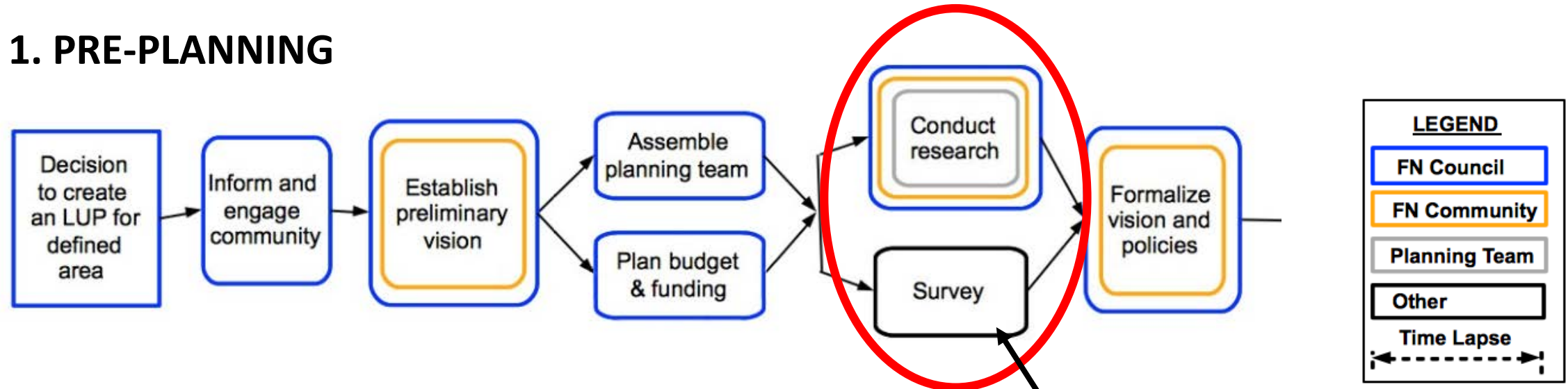
- Select team leader and assemble planning team
  - May include planning expert, surveyor, legal counsel
- Communicate regularly with C&C
- Develop timeline and budget





# THE PROCESS OF LUP DEVELOPMENT AND IMPLEMENTATION

## 1. PRE-PLANNING



### Research Activities may include...

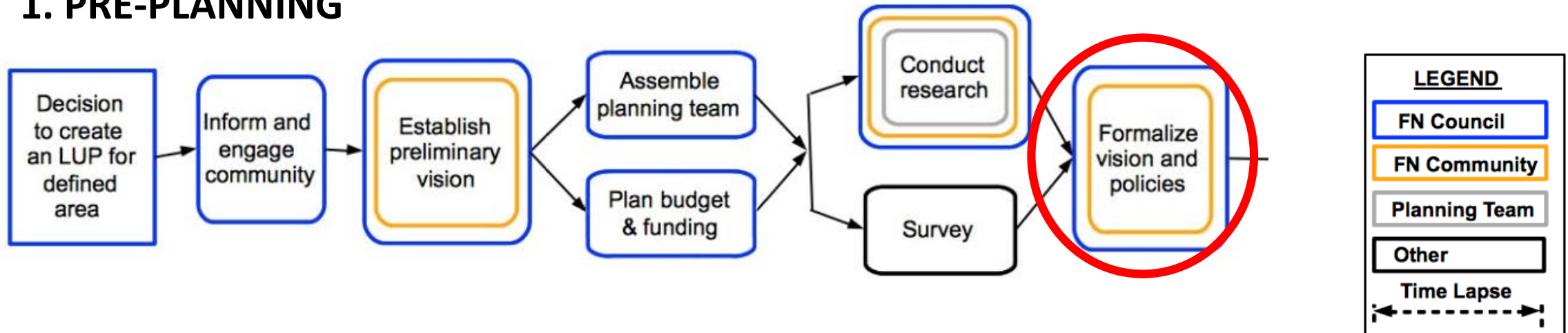
- Gaining knowledge about the First Nation's values with respect to the land
- Determining the amount, type, use, and location of land to be considered in the LUP
- Determining the community's requirements

**Surveys** may include outside boundaries, areas to be excluded, areas to be sub-divided, and areas for specific uses.



# THE PROCESS OF LUP DEVELOPMENT AND IMPLEMENTATION

## 1. PRE-PLANNING



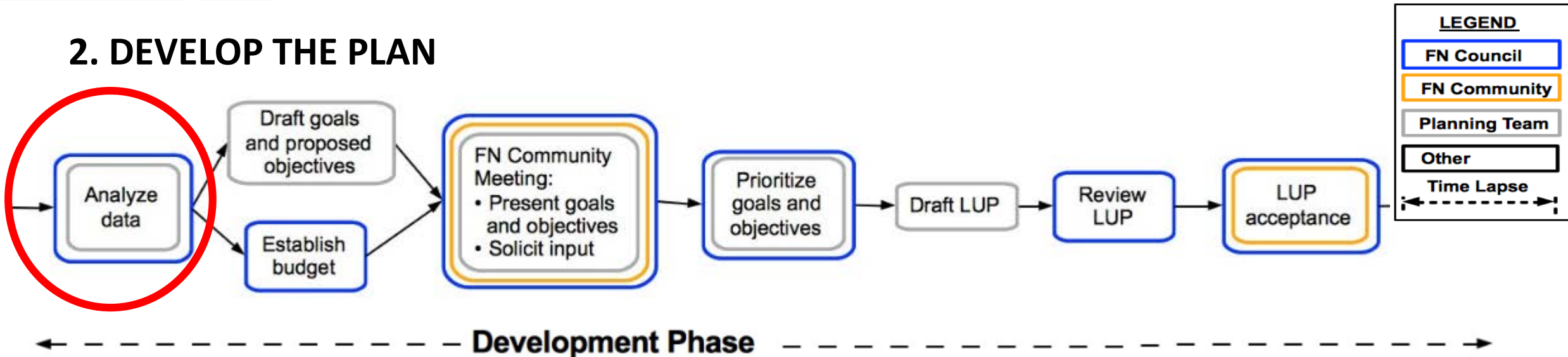
**With input from community and data collected, C&C and Planning Team...**

- Refine vision and policies
- Identify known issues
- Suggest goals and plans



# THE PROCESS OF LUP DEVELOPMENT AND IMPLEMENTATION

## 2. DEVELOP THE PLAN



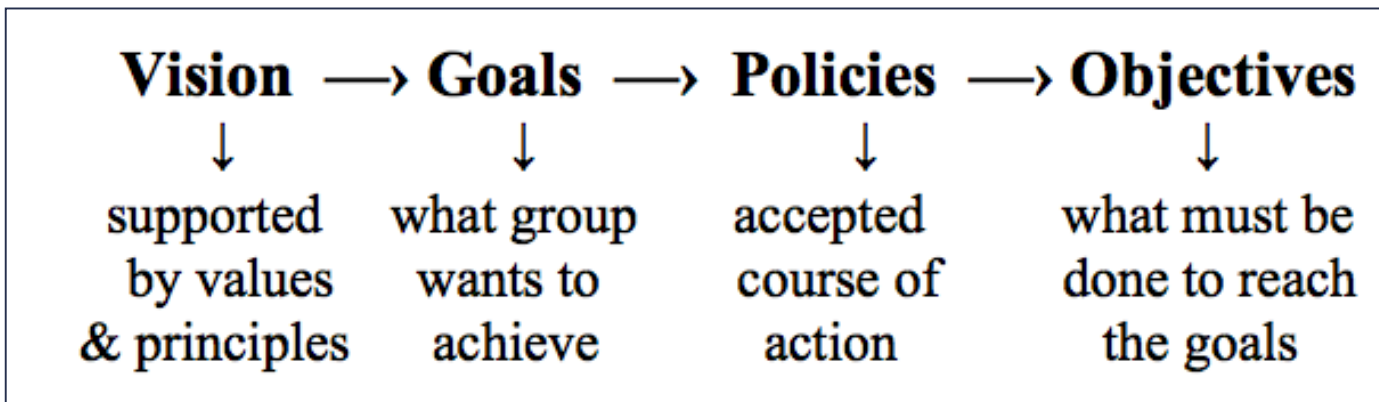
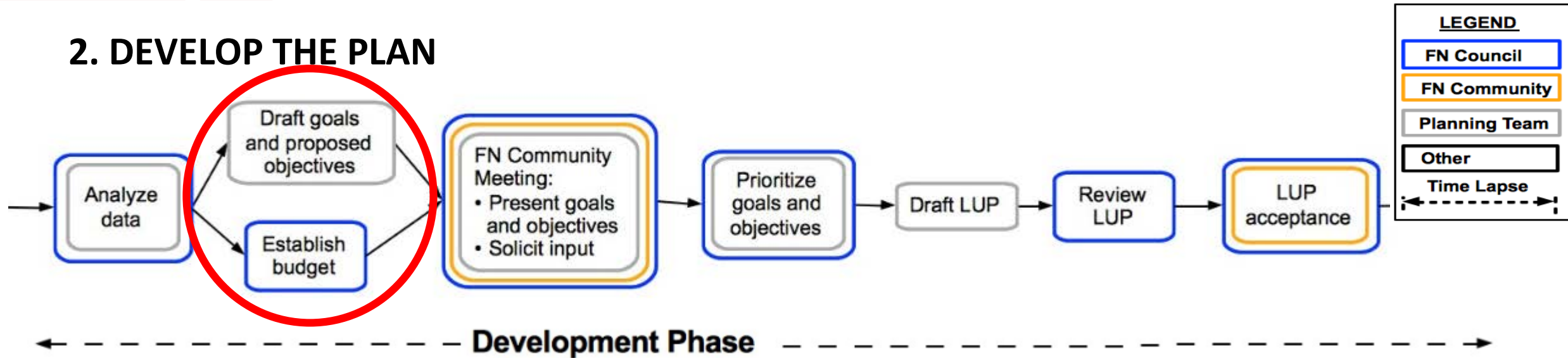
### Consider:

- Population trends
- Environmental factors and concerns
- Economic development opportunities
- Cultural issues, including use of traditional lands
- Existing problems
- Estimated costs and budget constraints
- On-reserve capacity



# THE PROCESS OF LUP DEVELOPMENT AND IMPLEMENTATION

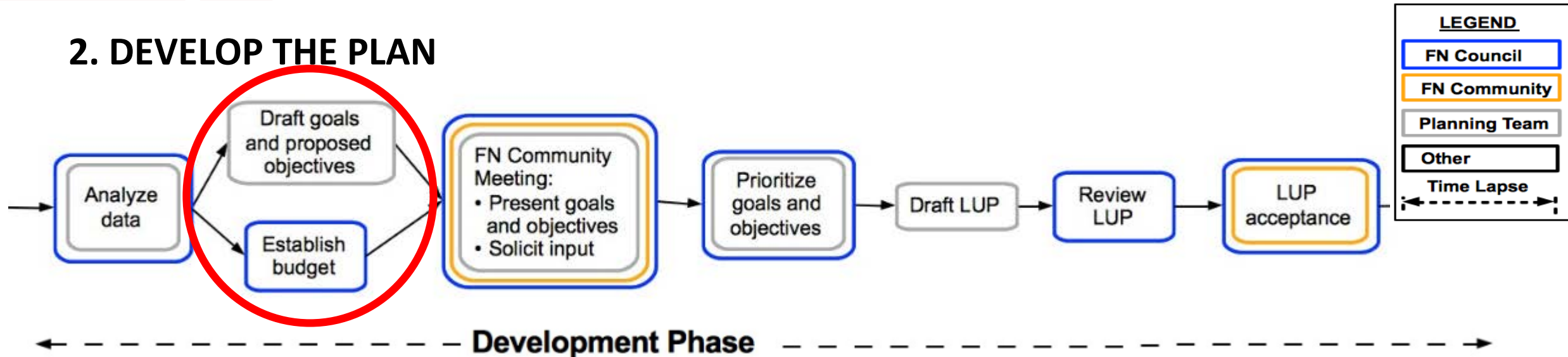
## 2. DEVELOP THE PLAN





# THE PROCESS OF LUP DEVELOPMENT AND IMPLEMENTATION

## 2. DEVELOP THE PLAN



### Prepare a multi-year budget:

- Operational costs (Personnel, Office expenses, Consulting fees, Legal costs, Training, Travel)
- Capital costs (usually a one-time cost)

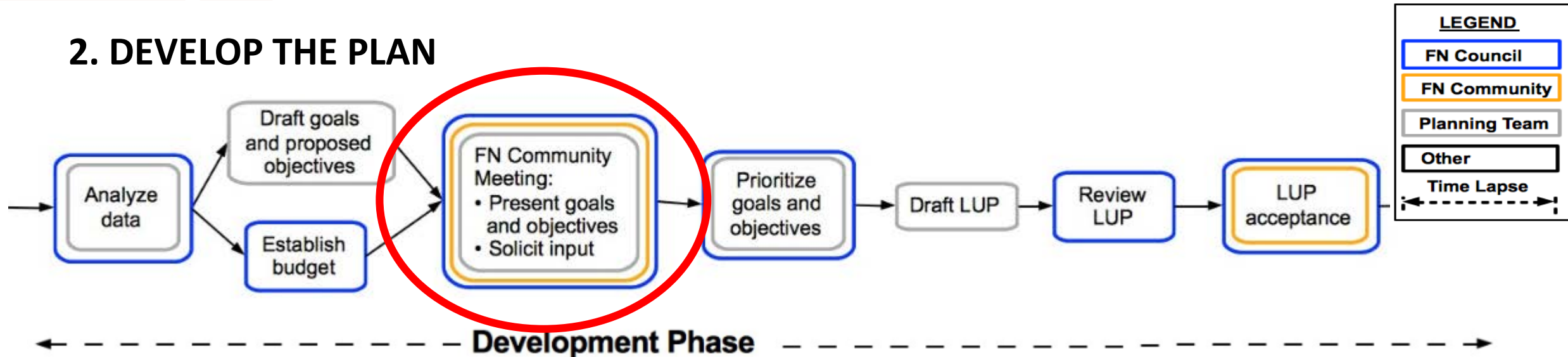
### Outside funding: consult with...

- Indigenous Services Canada or Crown-Indigenous Relations and Northern Affairs Canada
- Environment Canada
- Provincial governments
- First Nations Associations



# THE PROCESS OF LUP DEVELOPMENT AND IMPLEMENTATION

## 2. DEVELOP THE PLAN



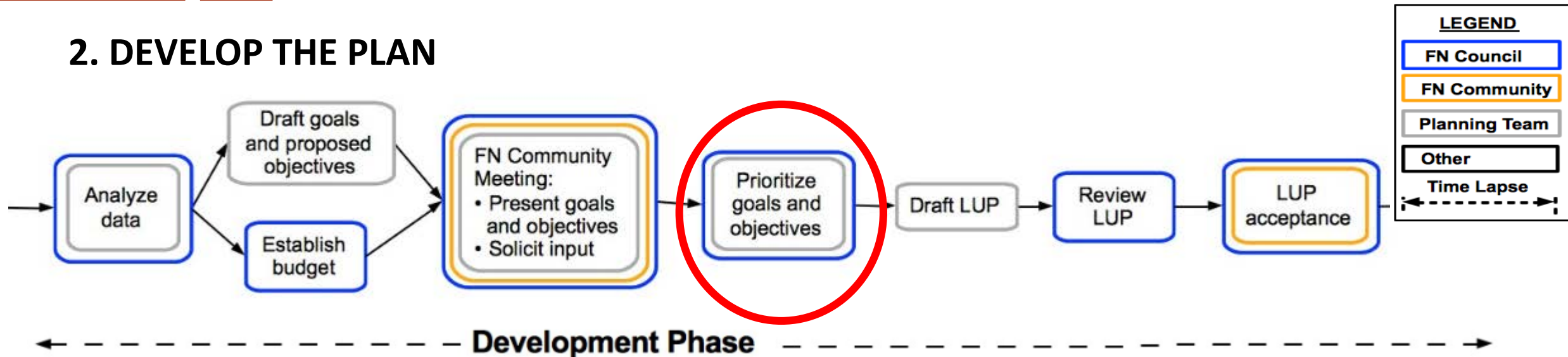
### A LUP affects all members living on the reserve

- Involvement helps to build understanding
- Participation builds a strong sense of “ownership”
- Understanding and ownership encourage members to take responsibility for community support of the LUP guidelines



# THE PROCESS OF LUP DEVELOPMENT AND IMPLEMENTATION

## 2. DEVELOP THE PLAN



**With input from the meeting, there should be a sense of what is important to the community**

- How do you prioritize?
- What factors do you consider?
- Which ones will help to achieve the agreed-to goals?

**Some examples:**

- Urgency (legal requirements, emergency, high concern)
- Cost (include capital costs, operational costs, personnel)
- Time to implement (quick turn-around versus multi-year)



# GROUP ACTIVITY

## Prioritization Worksheet

- Establish 3 goals for your community
- Fill out a priority worksheet for each goal
- Determine the priority order of the goals
- One group member presents and explains choices

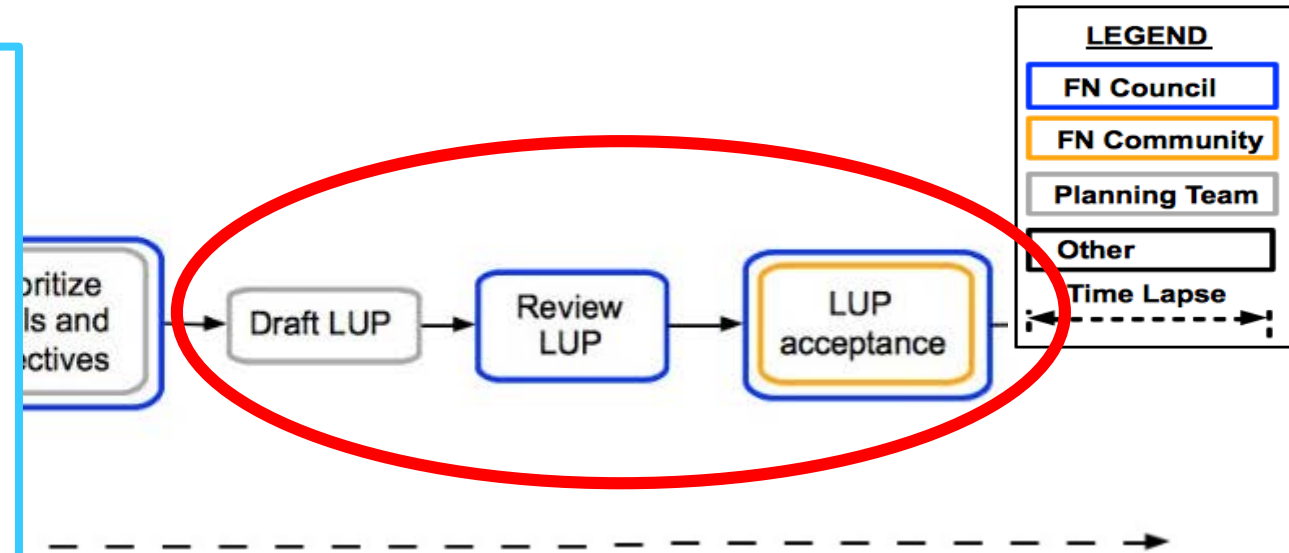
Project Name					
Prioritizing Factors	Weight	Ratings			
Urgency	5	High	Medium	Low	None
Cost to implement	3	Low	Medium	High	Requires outside \$\$
Time to complete	2	Less than 6 months	6 months to 2 years	2 to 5 years	More than 5 years
Return on investment	2	High	Medium	Low	None
Capacity	1	Fully staffed	Staff needs training	Part-time staff	Hiring required
Difficulty/ease of implementation	1	Easy	Medium	Difficult	Very difficult
Dependencies	1	None	One	2 or 3	Many
Importance to community	3	Very High	High	Medium	Low
<b>Summary</b>		<b>Highest priority</b>	<b>Medium priority</b>	<b>Low priority</b>	<b>Very low priority</b>





# THE PROCESS OF LUP DEVELOPMENT AND IMPLEMENTATION

- 1) Title page.
- 2) Executive summary
- 3) Vision Statement: with attainable goals to achieve the vision.
- 4) Policies that reflect the values of the community in areas such as:
  - a) Types of uses
  - b) Environmental Profile
  - c) Infrastructure
- 5) Details on:
  - a) Land use priorities list
  - b) Proposed work plans
  - c) Implementation requirements which includes:
- 6) Appendices with maps



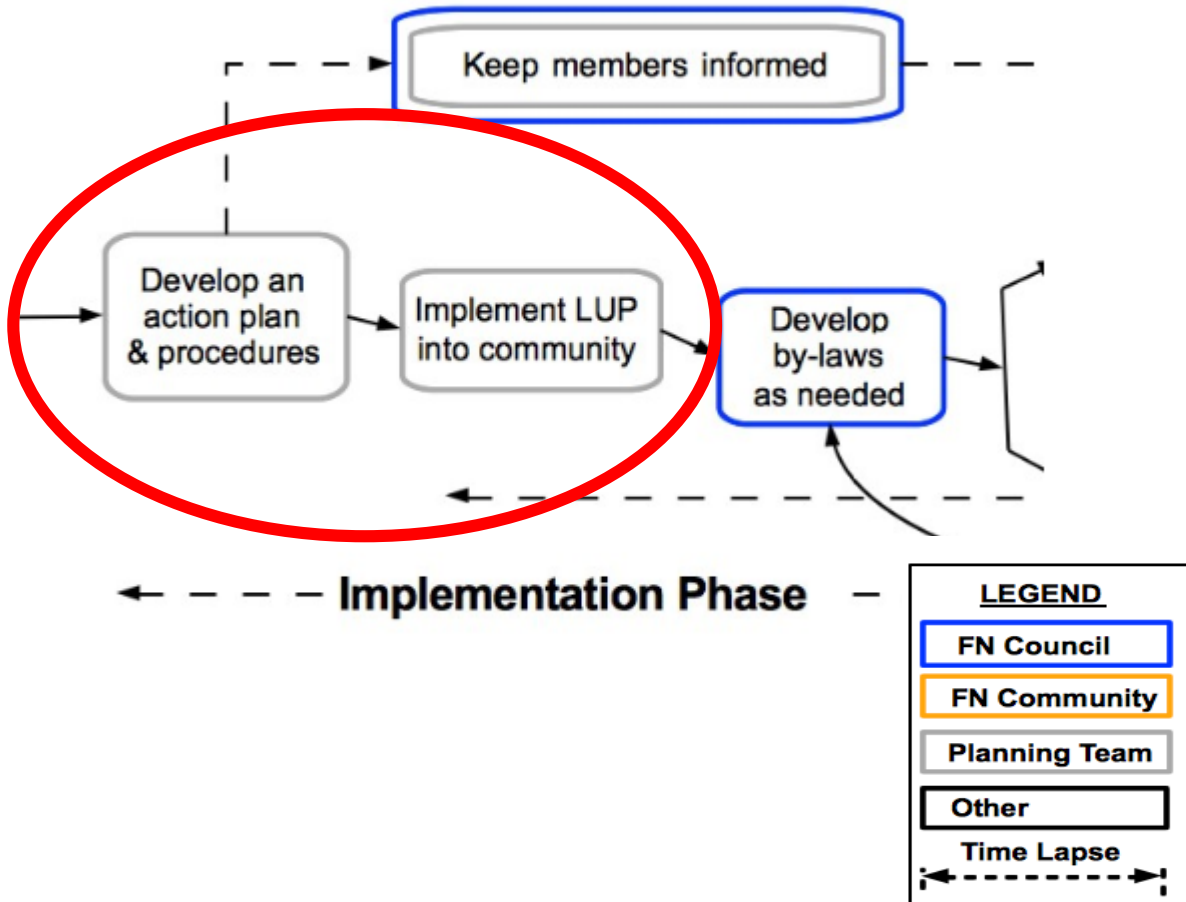
## Drafting the LUP...

- Look at existing LUPs
- Study best practices and industry standards
- Determine and outline the resources needed
- Main sections of LUP are (on left) ...



# THE PROCESS OF LUP DEVELOPMENT AND IMPLEMENTATION

## 3. IMPLEMENT THE PLAN



### Develop an Action Plan to implement the LUP

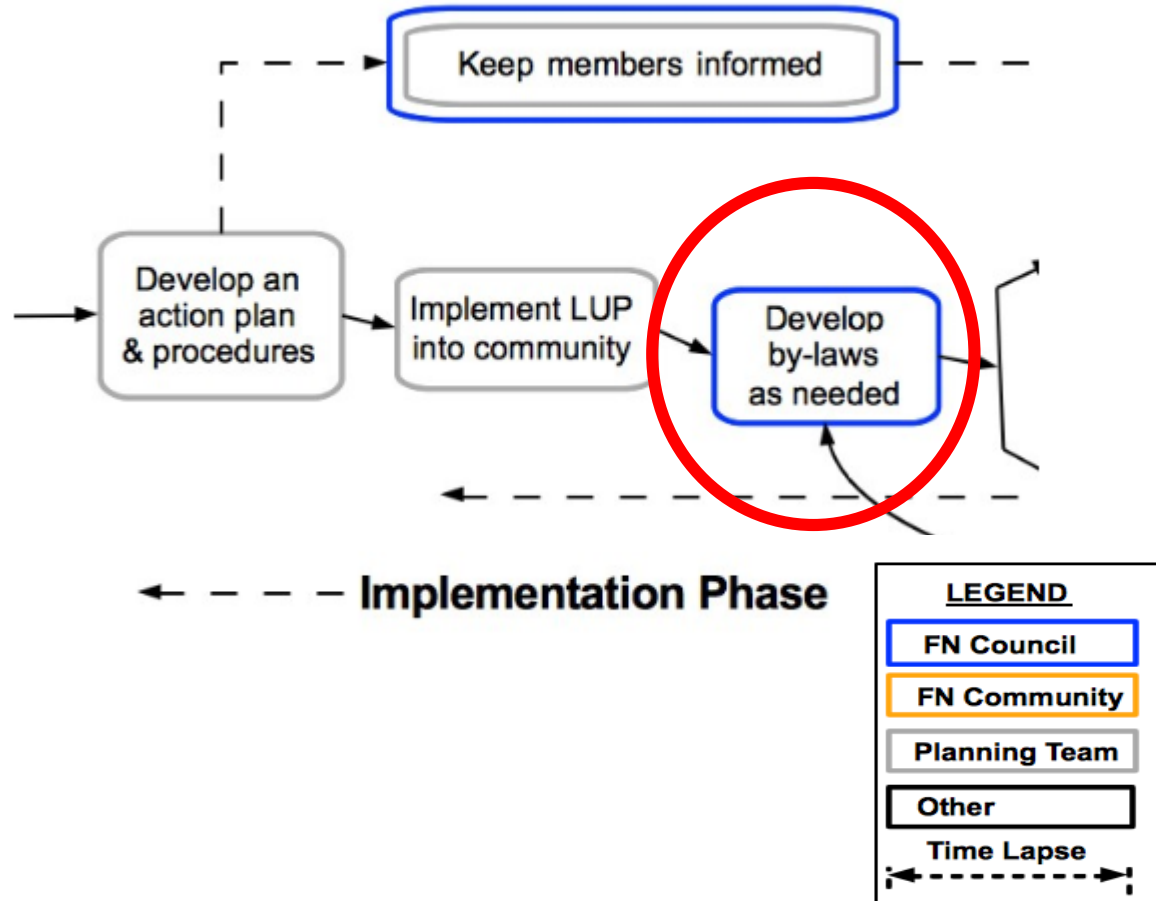
The Action plan addresses:

- How to integrate the LUP with existing plans/projects
- Developing terms and conditions for agreements
- Due diligence to ensure compliance
- Procedures for compliance monitoring
- Procedures and scheduling of valuation and adjustments



# THE PROCESS OF LUP DEVELOPMENT AND IMPLEMENTATION

## 3. IMPLEMENT THE PLAN



A by-law is a tool for local governments to:

- Inform about what is acceptable and what is not
- Ensure that policies and requirements are adhered to

**By-laws bind every one in the community**

**By-laws can be used in many areas; some of them include:**

- Health and safety
- Traffic
- Zoning
- Public conduct
- Environmental management

**It is important that the community be made aware of by-laws as they are adopted**



# THANK YOU

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